## Senate



General Assembly

File No. 559

January Session, 2011

Substitute Senate Bill No. 415

Senate, April 18, 2011

The Committee on Public Health reported through SEN. GERRATANA of the 6th Dist., Chairperson of the Committee on the part of the Senate, that the substitute bill ought to pass.

# AN ACT CONCERNING STATE OVERSIGHT OVER HOOKAH LOUNGES.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- Section 1. Section 19a-342 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
- 3 (a) As used in this section, "smoke" or "smoking" means the lighting 4 or carrying of a lighted cigarette, cigar, pipe, water pipe, hookah or 5 similar device.
- 6 (b) (1) Notwithstanding the provisions of section 31-40q, as 7 amended by this act, no person shall smoke: (A) In any building or 8 portion of a building owned and operated or leased and operated by 9 the state or any political subdivision thereof; (B) in any area of a health 10 care institution; (C) in any area of a retail food store; (D) in any 11 restaurant; (E) in any area of an establishment with a permit issued for 12 the sale of alcoholic liquor pursuant to section 30-20a, 30-21, 30-21b, 30-13 22, 30-22c, 30-28, 30-28a, 30-33a, 30-33b, 30-35a, 30-37a, 30-37e or 30-37f,

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in any area of an establishment with a permit for the sale of alcoholic liquor pursuant to section 30-23 issued after May 1, 2003, and, on and after April 1, 2004, in any area of an establishment with a permit issued for the sale of alcoholic liquor pursuant to section 30-22a or 30-26 or the bar area of a bowling establishment holding a permit pursuant to subsection (a) of section 30-37c; (F) within a school building while school is in session or student activities are being conducted; (G) in any passenger elevator, provided no person shall be arrested for violating this subsection unless there is posted in such elevator a sign which indicates that smoking is prohibited by state law; (H) in any dormitory in any public or private institution of higher education; [or] (I) on and after April 1, 2004, in any area of a dog race track or a facility equipped with screens for the simulcasting of off-track betting race programs or jai alai games; or (I) in any hookah lounge. For purposes of this subsection, "restaurant" means space, in a suitable and permanent building, kept, used, maintained, advertised and held out to the public to be a place where meals are regularly served to the public, and "hookah lounge" means space, in a suitable and permanent building, kept, used, maintained, advertised and held out to the public to be a place where hookahs or water pipes are regularly made available for use by the public.

(2) This section shall not apply to (A) correctional facilities; (B) designated smoking areas in psychiatric facilities; (C) public housing projects, as defined in subsection (b) of section 21a-278a; (D) classrooms where demonstration smoking is taking place as part of a medical or scientific experiment or lesson; (E) smoking rooms provided by employers for employees, pursuant to section 31-40q, as amended by this act; (F) notwithstanding the provisions of subparagraph (E) of subdivision (1) of this subsection, the outdoor portion of the premises of any permittee listed in subparagraph (E) of subdivision (1) of this subsection, provided, in the case of any seating area maintained for the service of food, at least seventy-five per cent of the outdoor seating capacity is an area in which smoking is prohibited and which is clearly designated with written signage as a nonsmoking area, except that any temporary seating area established for special

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49 events and not used on a regular basis shall not be subject to the 50 smoking prohibition or signage requirements of this subparagraph; 51 [or] (G) any tobacco bar, provided no tobacco bar shall expand in size 52 or change its location from its size or location as of December 31, 2002; 53 or (H) any hookah lounge operating before December 31, 2010, 54 provided such hookah lounge (i) may not expand in size or change its 55 location from its size or location as of December 31, 2010, and (ii) shall 56 comply with regulations established by the Commissioner of Public 57 Health pursuant to subdivision (3) of this subsection. For purposes of 58 this subdivision, "outdoor" means an area which has no roof or other 59 ceiling enclosure, "tobacco bar" means an establishment with a permit 60 for the sale of alcoholic liquor to consumers issued pursuant to chapter 61 545 that, in the calendar year ending December 31, 2002, generated ten 62 per cent or more of its total annual gross income from the on-site sale 63 of tobacco products and the rental of on-site humidors, [and] "tobacco 64 product" means any substance that contains tobacco, including, but not 65 limited to, cigarettes, cigars, pipe tobacco or chewing tobacco, and 66 "operating" means leasing, renting or owning space, in a suitable and permanent building, that is open pursuant to a valid certificate of 67 68 occupancy, used, maintained, advertised and held out to the public as 69 a place where hookahs or water pipes are regularly made available for 70 use by the public.

- (3) Not later than July 1, 2013, the Commissioner of Public Health shall adopt regulations, in accordance with chapter 54, for the operation of hookah lounges in order to protect the health and safety of hookah lounge patrons.
- (c) The operator of a hotel, motel or similar lodging may allow guests to smoke in not more than twenty-five per cent of the rooms offered as accommodations to guests.
- (d) In each room, elevator, area or building in which smoking is prohibited by this section, the person in control of the premises shall post or cause to be posted in a conspicuous place signs stating that smoking is prohibited by state law. Such signs, except in elevators,

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82 restaurants, establishments with permits to sell alcoholic liquor to

- 83 consumers issued pursuant to chapter 545, hotels, motels or similar
- 84 lodgings, and health care institutions, shall have letters at least four
- 85 inches high with the principal strokes of letters not less than one-half
- 86 inch wide.
- 87 (e) Any person found guilty of smoking in violation of this section,
- 88 failure to post signs as required by this section or the unauthorized
- 89 removal of such signs shall have committed an infraction.
- 90 (f) Nothing in this section shall be construed to require any smoking
- 91 area in any building.
- 92 (g) The provisions of this section shall supersede and preempt the
- 93 provisions of any municipal law or ordinance relative to smoking
- 94 effective prior to, on or after October 1, 1993.
- 95 Sec. 2. Subsection (a) of section 31-40q of the general statutes is
- 96 repealed and the following is substituted in lieu thereof (Effective from
- 97 passage):
- 98 (a) As used in this section:
- 99 (1) "Person" means one or more individuals, partnerships,
- associations, corporations, limited liability companies, business trusts,
- 101 legal representatives or any organized group of persons.
- 102 (2) "Employer" means a person engaged in business who has
- 103 employees, including the state and any political subdivision thereof.
- 104 (3) "Employee" means any person engaged in service to an employer
- in the business of his employer.
- 106 (4) "Business facility" means a structurally enclosed location or
- 107 portion thereof at which employees perform services for their
- 108 employer. The term "business facility" does not include: (A) Facilities
- listed in subparagraph (A), (C), [or] (G) or (H) of subdivision (2) of
- subsection (b) of section 19a-342, as amended by this act; (B) any

establishment with a permit for the sale of alcoholic liquor pursuant to 111 112 section 30-23 issued on or before May 1, 2003; or (C) for any business 113 that is engaged in the testing or development of tobacco or tobacco products, the areas of such business designated for such testing or 114 115 development. [; or (D) during the period from October 1, 2003, to April 116 1, 2004, establishments with a permit issued for the sale of alcoholic 117 liquor pursuant to section 30-22a or 30-26 or the bar area of a bowling 118 establishment holding a permit pursuant to subsection (a) of section 119 30-37c.]

120 (5) "Smoking" means the burning of a lighted cigar, cigarette, pipe 121 or any other matter or substance which contains tobacco.

This act shall take effect as follows and shall amend the following sections:		
Section 1	from passage	19a-342
Sec. 2	from passage	31-40q(a)

### Statement of Legislative Commissioners:

For purposes of consistency, the phrase "as amended by this act" was inserted in sections 1(b)(1) and 1(b)(2)(E).

#### PH Joint Favorable Subst.-LCO

The following Fiscal Impact Statement and Bill Analysis are prepared for the benefit of the members of the General Assembly, solely for purposes of information, summarization and explanation and do not represent the intent of the General Assembly or either chamber thereof for any purpose. In general, fiscal impacts are based upon a variety of informational sources, including the analyst's professional knowledge. Whenever applicable, agency data is consulted as part of the analysis, however final products do not necessarily reflect an assessment from any specific department.

#### **OFA Fiscal Note**

State Impact: None

Municipal Impact: None

Explanation

The bill, which requires the Department of Public Health to adopt regulations related to the operation of hookah lounges, does not result in a fiscal impact to the state or municipalities.

The Out Years

State Impact: None

Municipal Impact: None

# OLR Bill Analysis sSB 415

# AN ACT CONCERNING STATE OVERSIGHT OVER HOOKAH LOUNGES.

#### **SUMMARY:**

This bill prohibits smoking in hookah lounges, except for those in existence before December 31, 2010, under certain conditions. It (1) defines a "hookah lounge," (2) redefines smoking to include water pipes and hookahs, and (3) requires the Department of Public Health (DPH) to adopt regulations on hookah lounges. It also makes technical changes.

EFFECTIVE DATE: Upon passage

#### **HOOKAH LOUNGES**

#### **Definitions**

The bill defines "hookah lounge" as a space, in a suitable and permanent building, kept, used, maintained, advertised, and held out as a place where hookahs or water pipes are regularly made available to the public. It also redefines "smoke" or "smoking" as used in the state's no smoking law to include the lighting or carrying of a water pipe or hookah.

#### Hookah Lounges Currently Operating

Under the bill, any hookah lounge operating before December 31, 2010, can continue to operate if (1) it does not expand its size or change location from that of December 31, 2010, and (2) complies with DPH regulations on hookah lounges. The bill defines "operating" as leasing, renting, or owning space, in a suitable and permanent building, open according to a valid certificate of occupancy, used, maintained, advertised, and held out as a place where hookahs or water pipes are regularly made available to the public.

## Regulations

DPH must adopt regulations, by July 1, 2013, concerning the operation of hookah lounges to protect the health and safety of their patrons.

#### **BACKGROUND**

#### Hookahs

A "hookah" is a water pipe used to smoke "shisha," a combination of tobacco and fruit or vegetable that is heated and the smoke is filtered through water. The hookah consists of a head, body, water bowl, and hose. The tobacco or shisha is heated usually using charcoal.

#### Related Bill

SB 948, favorably reported by the Public Health Committee on March 28, bans smoking in the workplace regardless of the number of employees in the business facility.

#### COMMITTEE ACTION

Public Health Committee

Joint Favorable Yea 19 Nay 9 (04/01/2011)